

Clearinghouse Rule 98-125

CERTIFICATE

STATE OF WISCONSIN)
) ss.
DEPARTMENT OF TRANSPORTATION)

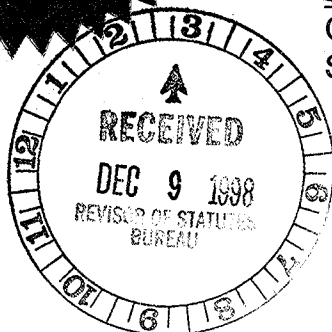
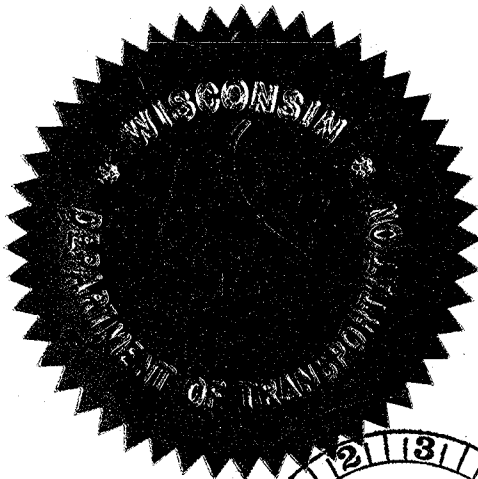
TO ALL WHOM THESE PRESENTS SHALL COME, GREETINGS:

I, CHARLES H. THOMPSON, Secretary of the Wisconsin Department of Transportation and custodian of the official records, do hereby certify that the rule, relating to **standards for airport siting**, was duly approved and adopted by this Department on December 8, 1998.

I further certify that this copy has been compared by me with the original on file in this Department and that the same is a true copy thereof, and of the whole of such original.

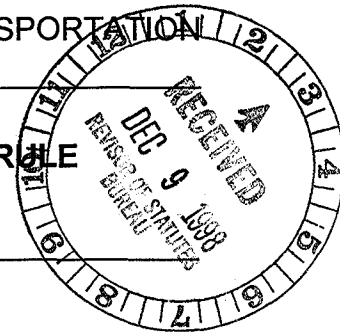
IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed the official seal of the Department of Transportation at 4802 Sheboygan Avenue, in the City of Madison, Wisconsin, this 8 day of **December**, 1998.


CHARLES H. THOMPSON
Secretary



2-1-99

The Wisconsin Department of Transportation adopts an order to create ch. TRANS 57, relating to standards for airport siting.

ORDER ADOPTING RULE**Analysis Prepared by the Wisconsin Department of Transportation**

STATUTORY AUTHORITY: ss. 114.31(1), 227.11(2) and 227.18, Stats.

STATUTE INTERPRETED: s. 114.134(3) to (5), Stats.

General Summary of Rule. Chapter Trans 57 governs issuance, duration, revocation and denial of airport site certification. Anyone wishing to operate an airport in Wisconsin must first obtain a certificate of site approval from the secretary of the Department. This rule establishes criteria for the issuance, duration, revocation and denial of airport site certificates. Issuance will be based upon public safety and airspace coordination over Wisconsin. Airports built prior to June 4, 1974 are exempt from the certification process unless abandoned or permanently closed. The safety standards relating to minimum clearances over traverse ways apply to all airports.

This rule:

- (1) Defines technical phrases and terminology.
- (2) Describes the standards of the Bureau. Standards are established in accordance with Wisconsin aviation statutes and applicable FAA advisory circulars. The offices of the Attorney General and the Revisor of Statutes Bureau have consented to the incorporation of these standards by reference.
- (3) Specifies applicable forms and details the information required in the Department's airport siting review process. It also provides guidelines for resolving conflicts including public hearings and administrative appeals.

Fiscal Impact. The Department estimates that there will be no fiscal impact on the liabilities or revenues of any county, city, village, town, school district, technical college district or sewerage district.

Copies of Rule. Copies of the rule may be obtained upon request, without cost, by writing to the Wisconsin Department of Transportation, Division of Transportation Assistance, Room 701, P. O. Box 7914, Madison, WI 53707-7914, or by calling (608) 266-2023. Hearing-impaired individuals may contact the Department using TDD (608) 266-3351. Alternate formats of the rule will be provided to individuals at their request.

TEXT OF RULE

Under the authority vested in the state of Wisconsin, department of transportation, by ss. 114.31(1), 227.11(2) and 227.18, Stats., the department of transportation hereby adopts an order creating a rule interpreting s. 114.134(3) to (5), Stats., relating to standards for airport siting.

SECTION 1. Chapter Trans 57 is created to read:

STANDARDS FOR AIRPORT SITING

TRANS 57.01 Purpose. The purpose of this chapter is to interpret and implement s. 114.134(3) to (5), Stats., relating to airport site approval and to provide standards for site approval.

TRANS 57.02 Definitions. The words and phrases defined in ch. 114, Stats., have the same meaning in this chapter unless a different definition is specifically provided. In this chapter:

(1) "Airport not open to the public" is any airport requiring permission from the airport owner or the manager prior to its use by any person other than the owner.

(2) "Airport open to the public" means an airport, whether publicly or privately owned, which is open for aeronautical use by the general public.

(3) "Airport study" means an analysis performed by the department to determine an airport's compatibility with other transportation facilities.

(4) "Applicant" means a person who applies to construct or establish a new airport or activate an airport within the state.

(5) "Application" means FAA form 7480-1, "Notice of Landing Area Proposal" together with a bureau airport site approval application.

NOTE: FAA form 7480-1, Notice of Landing Area Proposal, and the airport site approval application may be obtained by writing to the Department of Transportation, Division of Infrastructure Development, Bureau of Aeronautics, 4802 Sheboygan Avenue, Room 701, P. O. Box 7914, Madison, WI 53707-7914.

(6) "Approach area" means a trapezoid centered on the extended runway centerline. The trapezoid has an inner width at the runway threshold of 250 feet, a length of 5,000 feet from the threshold and an outer width of 1,250 feet.

(7) "Approach surface" means an inclined plane which extends outward and upward from the runway threshold at a slope of 20:1, 20 feet horizontal to 1 foot vertical. The approach surface has dimensions which are bound by the vertical projection of the approach area.

(8) "Bureau" means the bureau of aeronautics, division of infrastructure development, Wisconsin department of transportation.

(9) "Certificate" means a certificate of airport site approval issued by the department.

(10) "Displaced threshold" means a landing threshold located at a point on the runway other than the physical end of the runway.

(11) "FAA" has the same meaning as provided in s. Trans 56.03(7), Stats.

(12) "IFR" means instrument flight rules.

(13) "Object" means any structure, objects of natural growth, permanent or temporary construction or apparatus including, but not limited to, buildings, fences, hills, power and telephone lines, shrubs, traverse ways, trees and towers.

(14) "Obstruction" means any object which penetrates the approach surface within the approach area or the runway primary surface.

(15) "Runway" means a defined rectangular area, on a land airport, prepared for the landing and takeoff of aircraft along its length.

(16) "Runway primary surface" means a surface longitudinally centered on a runway. The runway primary surface has a width of 250 feet, 125 feet each side of centerline, and a length equal to the length of the runway. The elevation of any point on the primary surface is the same as the elevation of the nearest point on the runway centerline.

(17) "Seaplane" means an aircraft capable of taking off from and landing on water.

(18) "Secretary" has the meaning designated in s. Trans 56.03(11), Stats.

(19) "Transportation facilities" means any airport, roadway, highway, railroad, public trails or waterway adjacent to or in the approach to the landing area.

(20) "Traverse ways" means any routes used by the public including, but not limited to roads, highways, public trails, bike paths, railroads and waterways.

(21) "VFR" has the same meaning as provided in s. Trans 56.03(14), Stats.

TRANS 57.03 Responsibility. The secretary, or his or her designee, may issue a certificate of airport site approval for a new airport upon determination that the location is compatible with existing and planned transportation facilities in the area.

TRANS 57.04 Standards. The following standards shall be met in order to maintain airport site compatibility with existing and planned transportation facilities in the area:

(1) AIRPORTS. (a) All objects within the approach area of each runway shall be considered in determining compliance. Each type of traverse way is considered to be an object with a clearance height as follows:

1. Public roads, 15 feet.
2. Private roads, 10 feet.
3. Interstate highways, 17 feet.
4. Railroads, 23 feet.

5. Waterways and other traverse ways, an amount equal to the height of the highest mobile object that would normally travel upon them.

(b) A displaced threshold shall be marked similar to attached diagram B for runways with other than paved surfaces. Runways with paved surfaces shall be marked in accordance with FAA advisory circular 150/5340-1G, "Standards for Airport Markings," September 27, 1993. In addition, if the runway is lighted, the displaced threshold shall be lighted in accordance with FAA advisory circular 150/5340-24, "Runway and Taxiway Edge Lighting System," September 3, 1975. It applies to low intensity runway lighting systems and medium intensity systems.

NOTE: These FAA advisory circulars are available from the United States Department of Transportation, Distribution Unit, TAB 443.1, Washington, D. C. 20590, and are also on file with the offices of the Revisor of Statutes and Secretary of State.

(c) The effective runway length to be reported for each runway landing direction is the physical length of the runway less the displaced threshold at the approach end of the runway.

(2) AIRPORTS OPEN TO THE PUBLIC. (a) If any object penetrates the approach surface, then the runway threshold, the point of interception of the approach area and the approach surface shall be displaced down the landing runway.

(b) The displaced threshold shall be located at a point where no object penetrates the approach surface.

(3) AIRPORTS NOT OPEN TO THE PUBLIC. (a) The displaced threshold shall be located at a point where no public traverse way clearance height penetrates the approach surface.

(b) If the clearance height assigned to any public traverse way penetrates the approach surface, then the runway threshold, the point of interception of the approach area and the approach surface shall be displaced down the landing runway.

(c) A displaced threshold shall be marked similarly to attached diagram B for runways with other than paved surfaces. Runway marking and lighting is subject to FAA advisory circular criteria which are identical to airports open to the public.

(d) The effective runway length to be reported for each runway landing direction is the physical length of the runway less the displaced threshold at the approach end of the runway.

TRANS 57.05 Application evaluation. (1) An applicant proposing to establish a new airport shall submit an application for airport site approval.

(2) The bureau shall review the application to determine if the location of the proposed airport site is compatible with existing and planned transportation facilities in the area. An airport study shall be conducted including review of:

- (a) The location of existing and planned highways and railroads.
- (b) The location and type of identified obstructions.
- (c) Regional planning commission plans, if applicable.
- (d) County or local plans and requirements.

(e) Potential conflicts with other airports. A certificate of site approval may be denied if conflicts resulting from overlapping traffic patterns cannot be resolved by nonstandard traffic patterns or written agreement between the airport owners.

(f) IFR and VFR traffic considerations. A certificate of site approval may be denied if the proposed site underlies the airspace in the primary approach area for an instrument approach, and the traffic pattern altitude conflicts with published altitudes for the approach.

NOTE: Published altitudes are contained in the U.S. Terminal Procedures, published by the U.S. Department of Commerce, National Oceanic and Atmospheric Administration, National Ocean Service, NOAA, N/ACC3, Distribution Division, Riverdale, MD 20737, telephone (800) 638-8972.

(3) An FAA airspace determination shall be considered in the bureau's study, but is not binding or conclusive. An objectionable airspace determination by the FAA may be considered sufficient grounds to deny a certificate.

(4) No fee shall be charged for the application, review or issuance of a certificate.

TRANS 57.06 Public hearing. The bureau may, at its discretion, hold a public hearing on the proposed airport site.

TRANS 57.07 Issuance of certificate. A certificate may be issued by the secretary, or his or her designee, if it is determined that the location of the proposed airport site is compatible with existing and planned transportation facilities in the area. A certificate does not waive or preempt compliance with any applicable ordinances, laws or regulations of any other governmental body or agency. The certificate is permanent.

NOTE: No certificate may be issued for seaplane bases as the waters within Wisconsin are sovereign to the people of the state.

TRANS 57.08 Appeal. (1) **GENERAL.** The secretary shall grant a formal hearing at the request of any applicant after any refusal to issue a certificate. The matter shall be referred to the division of hearings and appeals.

(2) **INFORMAL HEARING.** If an applicant desires an informal meeting with the department to address specific grievances to the action, relevant facts and determination of law upon which the grievance is based, the applicant shall do so within 30 days after any refusal to issue a certificate.

(3) **REAPPLICATION.** The applicant may reapply when identified discrepancies that conflict with transportation facilities are resolved.

TRANS 57.09 Non-compliance. (1) Individuals who violate any provision of this chapter shall be subject to penalties in accordance with s. 114.27, Stats.

(2) When the department becomes aware of a compliance discrepancy, the secretary may suspend the certificate of airport site approval.

(3) The department may initiate an informal meeting with the airport owner to clarify the compliance issue and recommend corrective action, if required.

(4) If the informal meeting fails to resolve compliance disputes, the secretary shall issue a notice to the airport owner detailing such alleged disputes and requesting corrective action.

(5) An airport owner shall have 45 days after receipt of notice to resolve discrepancies or reply in writing explaining a proposed course of action to resolve the discrepancy in a timely fashion.

(6) If the compliance discrepancy is not resolved within 90 days after receipt of notice, the secretary may rescind the certificate of airport site approval.

Trans 57.10 Notice of hearing. Notification of all hearings regarding this chapter shall be made in accordance with s. 114.134(4), Stats.

(END OF RULE TEXT)

Effective Date. This rule shall take effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22(2), Stats.

Signed at Madison, Wisconsin, this 8 day of December, 1998.



CHARLES H. THOMPSON

Secretary

Wisconsin Department of Transportation



Wisconsin Department of Transportation



Tommy G. Thompson
Governor

Charles H. Thompson
Secretary

OFFICE OF GENERAL COUNSEL
P. O. Box 7910
Madison, WI 53707-7910

December 9, 1998

Mr. Gary Poulson
Deputy Revisor of Statutes
131 West Wilson Street, Suite 800
Madison, Wisconsin 53703

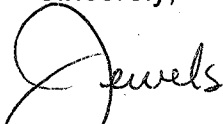
RE: **CLEARINGHOUSE RULE 98-125**

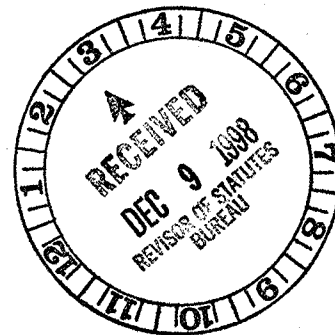
In the Matter of the Adoption of **TRANS 57**, Wisconsin Administrative Code,
relating to **standards for airport siting**

Dear Mr. Poulson:

Enclosed for filing, pursuant to s. 227.20, Wis. Stats., is a certified copy of **CR 98-125**, an administrative rule relating to the above-mentioned matter.

Sincerely,


Julie A. Johnson
Paralegal



Enclosures

cc: Gene Kussart
Mike Goetzman
Sandy Beaupre
Jim Gruendler
Bob Kunkel
Keith Gerard
Tom Thomas
Mark Pfundheller